2010-2011 SAN BERNARDINO COUNTY GRAND JURY



FINAL REPORT

THE 2010-2011 GRAND JURY FINAL REPORT IS DEDICATED TO MEMBER

BRAD KUIPER



1938 ~ 2011

The Grand Jury suffered a great personal loss with the passing of Brad Kuiper.

Brad was serving on his fourth Grand Jury.

He was foreman of the 2005-2006 Grand Jury.

Brad was quiet and unassuming, but we discovered early on that Brad had a deep understanding of the workings of the Grand Jury and was able to share it with us and give advice and opinions that helped guide us. We came to respect and depend on him in our day-to-day work. He became our "go to guy."

Shakespeare wrote the following which describes Brad very well:

"His life was gentle and the elements so mixed in him, that nature might stand up and say to all the world This Was a Man."





Rest in Peace, Brad

COUNTY OF SAN BERNARDINO

GRAND JURY FINAL REPORT



2010-2011

EDITORIAL COMMITTEE

Robert R. Dunlap, Chair

Allen "Skip" Burt

Ever Marie James

Kent Fogleman

Margaret Furman

Susan Brewster

Wayne L. King

The Editorial Committee acknowledges and thanks the following individuals for their hard work and invaluable assistance in the preparation of the Final Report of the 2010-2011 San Bernardino County Grand Jury.

Graphic Arts Cover Design Photographs Printing Services Typing/Preparation Silvia Schreiber, Graphic Designer Silvia Schreiber, Graphic Designer Silvia Schreiber, Graphic Designer County Printing Services Staff Melonee Vartanian, Grand Jury Assistant

GRAND JURY



351 North Arrowhead Avenue, Room 200, Courthouse San Bernardino, CA 92415-0243 • (909) 387-3820 Fax (909) 387-4170

June 30, 2011

Honorable Douglas M. Elwell, Presiding Judge Superior Court of California, County of San Bernardino 303 West 3rd Street, 4th Floor San Bernardino, CA 92415-0302

Dear Judge Elwell:

On behalf of the 2010-2011 Grand Jury, I am pleased to present this Final Report to you and to the San Bernardino County Board of Supervisors, and to the citizens of San Bernardino County.

I would like to state that this Grand Jury believes that the vast majority of San Bernardino County employees are truly dedicated servants who strive to be the best at their jobs. Department Heads and Department Supervisors were very cooperative and helpful in allowing the Grand Jury to understand how their departments function. We were impressed with their knowledge and dedication.

I would especially like to thank Chief Executive Officer Greg Devereaux and the Board of Supervisors who were extremely cooperative with the Grand Jury. This year witnessed an administrative change, when the County Administrative Officer became the Chief Executive Officer. I feel this will be a very positive step in bringing a more ethical and moral transparency to our county.

Our Final Report could not have been completed without the legal expertise of our Grand Jury Legal Advisor, Charles Umeda, and our Grand Jury Assistant, Melonee Vartanian, who gave us guidance and advice throughout the year. A special "thank you" and a "job well done" go to Nellie Jamie, who filled in for Melonee for several weeks during her absence.

On July 1, 2010, we were 19 individuals interested in making a contribution to the county. All of us had some idea as to what should be done, and there were a number of different approaches as to how we would ultimately get the job done. We began the process of learning to work together and becoming a team. We accomplished this goal and were soon forged into a purposeful, informed team that produced the attached Final Report.

Last year's Grand Jury challenged each and every member of our county and city governments, especially the elected officials, to investigate their own departments and work toward erasing the negative image that San Bernardino carries. We stood behind this challenge and issue the same challenge again this year. We continued to investigate two entities that were initially investigated by the past Grand Jury. For the first time in the history of the San Bernardino County Grand Jury, several jury members were held over for a second year to continue their investigations. I strongly recommend that the incoming Grand Jury continue to follow up on these and other investigations.

I note with great satisfaction that the Board of Supervisors has agreed to forego their annual discretionary funds and move them back into the General Fund. The 2009-2010 Grand Jury recommended this change in the Final Report.

Honorable Douglas M. Elwell, Presiding Judge Superior Court of California, County of San Bernardino Page 2 June 30, 2011

Like past grand juries, this year's Grand Jury was passionately concerned about the County's "culture of corruption" image. District Attorney Mike Ramos' continuing investigations into the Colonies scandal is most encouraging and helpful in the ongoing fight against corruption. We applaud his efforts and wish him success as he presses forward in his pursuit of justice.

This year, the Grand Jury looked into some distant, rural areas of our county, and with the assistance from the CEO and the Board of Supervisors we were successful in starting a dialogue between the county and these rural communities that will be helpful to both parties.

Sadly, during our term, we lost a valuable member of our jury. Brad Kuiper passed away suddenly on February 4, 2011. Brad had been on several past grand juries and had served as foreman once. He was an intelligent, dedicated man who possessed the ability to summarize complicated information and put it into an understandable format. He was also a good friend to the jurors and was the epitome of a true gentleman. He is missed by all of us.

To my fellow Grand Jurors, it has been a learning experience for me. Your wisdom, diligence, intelligence, and search for the truth make me very proud to have served with each of you. I owe a special debt of gratitude and thanks to Foreman Pro Tem Wayne King, for his continued support throughout the year.

It has been a distinct privilege to serve as Foreman for the 2010-2011Grand Jury, and I thank you, Judge Elwell, for selecting me as the Foreman.

Respectfully,

Robert Dunlap, Foreman

2010-2011 San Bernardino County Grand Jury

2010-2011 GRAND JURY SAN BERNARDINO COUNTY

Robert R. Dunlap Wayne L. King JoAnn L. Miller Julie C. Crites Allen "Skip" Burt Arnim Belke	♦ ♦ ♦ ♦ ♦ ♦	Foreman Foreman Pro Tem Secretary Assistant Secretary Sergeant-at-Arms Assistant Sergeant-at-Arms
Arnim Belke Susan Brewster Allen "Skip" Burt Alfred J. Dubiel Robert R. Dunlap Kent Fogleman Becky Fults Margaret Furman James Goodrich Miguel Ibarra Ever Marie James Wayne L. King Duane Mellinger JoAnn L. Miller Bob Mitchell Dawn Molumphy Melinda O'Connor Sylvia Olson		Highland Alta Loma Alta Loma Ontario Apple Valley Redlands Colton Hesperia Ontario Fontana Colton Apple Valley Highland San Bernardino Colton Redlands Victorville San Bernardino
Clifford DeVost Clifford DeVost Cl	 Chino Hills	Resigned - July 2010 Resigned - September 2010 Resigned - September 2010 Deceased – February 2011
Presiding Judge Legal Advisor Grand Jury Assistant	♦ ♦ ♦	Douglas M. Elwell Charles Umeda Melonee A. Vartanian

2010-2011 GRAND JURY SAN BERNARDINO COUNTY



Back row (left to right): Arnim Belke, Kent Fogleman, Susan Brewster, Becky Fults, Melinda O'Connor, Sylvia Olson, Dawn Molumphy

Center row (left to right): James Goodrich, Margaret Furman, Ever Marie James, Duane H. Mellinger, Bob Mitchell, Miguel A. Ibarra, Alfred J. Dubiel

Front row (left to right): Allen "Skip" Burt, JoAnn L. Miller, Robert R. Dunlap (foreperson), Wayne L. King



Honorable Douglas M. Elwell, Presiding Judge



Melonee Vartanian, Grand Jury Assistant Charlie Umeda, Legal Advisor



TABLE OF CONTENTS

2010-2011 GRAND JURY FINAL REPORT

	<u>Page</u>
ADMINISTRATIVE/FINANCE COMMITTEE	
Introduction	1
Board of Supervisors – Salaries and Benefits	2
Risk Management	6
AUDIT/FISCAL COMMITTEE	
Introduction	8
Accounting Computer System	9
Assessor's Office	11
Internal Audits	12
COMPLAINTS COMMITTEE	
Complaints Report	24
ECONOMIC DEVELOPMENT COMMITTEE	
Introduction	25
City of Rialto – Building Code Enforcement	26
Community of Baker - Community Service District	31
Lucerne Valley School District	34
HUMAN SERVICES COMMITTEE	
Introduction	37
Children's Assessment Center	38

	<u>Page</u>
LAW AND JUSTICE COMMITTEE	
Introduction	44
Detention Centers	45
Public Defender – Indigent Defense Fees	48
PUBLIC AND SUPPORT SERVICES COMMITTEE	
Introduction	51
City of San Bernardino - Parks and Recreation	52
Code Enforcement	54
RESPONSE ACCOUNTABILITY COMMITTEE	
Introduction	59
Response Accountability	60
AD HOC COMMITTEE –	
SAN BERNARDINO INTERNATIONAL AIRPORT	
Introduction	62
San Bernardino International Airport	63
AD HOC COMMITTEE –	
SECURITY	
Introduction	65
Security Issues	66